

Message Text

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PAGE 01 STATE 141304
ORIGIN AF-10

INFO OCT-01 ISO-00 ONY-00 /011 R

DRAFTED BY AF/C:LDJUNIOR:WLS
APPROVED BY AF/C:LDJUNIOR
AF:RMMOOSE (SUBST.)
DESIRED DISTRIBUTION
AF ONLY

-----073001 050440Z /17

O 050430Z JUN 78 ZFF4
FM SECSTATE WASHDC
TO AMEMBASSY PARIS NIACT IMMEDIATE
INFO AMEMBASSY KINSHASA IMMEDIATE

C O N F I D E N T I A L STATE 141304

STADIS////////////////////////////////////

E.O. 11652:GDS

TAGS: MOPS, EFIN, CG, SHUM

SUBJECT: REFORM PACKAGE

REF: (A) PARIS 17707; (B) WALKER/JUNIOR TELECON
FOR DELIVERY TO DAS LANNON WALKER AT 0800 JUNE 5
OR DELIVERY TO DAS LANNON WALKER AT 0800 JUNE 5
1. PURSUANT TO YOUR REQUEST, FOLLOWING ARE SOME TOTALLY
UNCLEARED SUGGESTIONS PERTAINING TO A POSSIBLE PACKAGE
OF REFORMS WHICH ONE MIGHT HOPE FOR FROM ZAIRE. WE
EMPHASIZE THAT (A) THESE ARE AF/C DIRECTORATE SUGGESTIONS
WHICH MIGHT BE WORTHY OF BROACHING EXPLORITATIVELY DURING
COURSE OF PARIS TALKS BUT WHICH (B) WOULD BE SUBJECT TO
THE ENTIRE WASHINGTON CLEARANCE PROCESS WERE ANY OF THEM,
FOR EXAMPLE, TO BE INCORPORATED IN OUR FORMAL POSITION
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PAPERS FOR THE BRUSSELS MEETING.

2. IN WASHINGTON THERE HAS BEEN MUCH DISCUSSION OF NOT
ONLY WHAT REFORMS ARE NEEDED (SOME OF WHICH ARE REPLAYED
BELOW) BUT ALSO OF HOW BEST TO ASSURE THAT THEY ARE
IMPLEMENTED. THE LATTER REMAINS THE WEAK POINT BUT,
SHOULD SOME KIND OF CONSENSUS EMERGE AT PARIS, THIS MIGHT

NOT PROVE INSURMOUNTABLE.

3. TO A LIMITED BUT IMPORTANT EXTENT THE MEDIA IS THE MESSAGE. REFORMS MUST NOT ONLY BE THOROUGHGOING AND IMPORTANT BUT ALSO MUST BE PERCEIVED AS SUCH, PERHAPS MORE SO IN ZAIRE THAN ABROAD. THUS WHATEVER REFORMS -- ECONOMIC, MANAGERIAL, POLITICAL OR ETHNIC-RELATED, WE CAN BRING MOBUTU TO EFFECT WOULD BEST BE PACKAGED, RATHER THAN PIECE-MEAL, PERHAPS IN A MAJOR MOBUTU SPEECH.

4. THE POLITICAL ELEMENT SHOULD LEAD. MOBUTU SHOULD ADDRESS THE PARLOUS STATE OF THE NATION, ANNOUNCE A MAJOR SHIFT IN GOVERNMENTAL PERSONALITIES, NEW KEY MINISTERS WITH A DEMONSTRABLY (EVEN IF ONLY IN THE RELATIVE SENSE) GOOD TRACK RECORD. HE SHOULD ANNOUNCE THAT HE WILL DEVOTE HIS TIME AND ENERGY TO WORKING ON MAJOR POLICY ISSUES AND LEAVE THE RUNNING OF THE GOVERNMENT AND ECONOMY TO THE NEW PRIME MINISTER, WHO WILL EXERCISE ALL THE AUTHORITY GRANTED TO HIM UNDER THE CONSTITUTION, AND TO THE NEW EXECUTIVE COUNCIL, ETC., ETC. EITHER THE NEW PRIME MINISTER OR FONMIN SHOULD COMMAND WIDE RESPECT IN INTERNATIONAL CIRCLES.

5. HE SHOULD DEFINE THE PRIORITY TASKS OF THE NEW GOVERNMENT AS INCLUDING ETHNIC RECONCILIATION AND ECONOMIC

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EQUITY, JUDICIAL AND PENAL REFORM, AND MANAGERIAL EFFICIENCY.

6. ON ETHNIC RECONCILIATION, HE SHOULD ACKNOWLEDGE THAT MANY TRIBAL GROUPS HAVE SUFFERED AT THE HANDS OF KINSHASA. HEREAFTER THE GOVERNMENT WILL ASSURE THAT THE ALLOCATION OF GOVERNMENT REVENUE (MEDICAL SERVICES, SCHOOLS AND INFRASTRUCTURAL SPENDING) TO THE REGIONS WILL BE IN AT LEAST ROUGH PROPORTION TO THE POPULATION OF THE REGION. MORE SPECIFICALLY KINSHASA WILL RECEIVE NO MORE, PROPORTIONATELY, THAN THE OTHER REGIONS. THE RECENT REPRESSIVE MEASURES IN SHABA SHOULD BE RELAXED AND WHENEVER POSSIBLE (E.G., THE FREE-FIRE ZONE) BE REMOVED. AN AMNESTY FOR VICTIMS OF TRIBALLY-BASED REPRESSION SHOULD BE DECLARED. THERE SHOULD BE NO TRIBALLY-BASED RESTRAINTS SUCH AS THOSE WHICH BAR LUNDAS FROM THE MINES AND THE FAZ OFFICER CORPS. THE FAZ SHOULD BE LEASHED, WITH PROMPT ACTION AGAINST ANY SOLDIER FOUND EXTORTING, PILLAGING, OR OTHERWISE IN VIOLATION OF THE LAW. TO GIVE CREDIBILITY TO ALL OF THESE REFORMS, MOBUTU SHOULD BE URGED TO INVITE THE UNHRC, AMNESTY INTERNATIONAL OR A SIMILAR GROUP TO

SEND REPRESENTATIVES TO ZAIRE TO MONITOR THE SITUATION.

7. THERE SHOULD NO LONGER BE ANY FORM OF CLOSED TRIAL, E.G., AS IN CERTAIN MILITARY COURTS. CIVILIANS SHOULD NOT BE SUBJECT TO MILITARY JURISDICTION. A SMALL GROUP OF HIGHLY RESPECTED ZAIROIS (JURISTS, HUMANISTS, ACADEMICIANS) SHOULD MAKE RECOMMENDATIONS IN BROAD OUTLINE WITHIN THIRTY DAYS ON REFORM OF THE PRISON SYSTEM (TOUGH AS IT MIGHT BE, THE PRISONERS SHOULD BE FED.).

8. BEYOND THE MUCH-DISCUSSED ASPECT ON THE ECONOMIC-MANAGERIAL SIDE (IMF, BUDGETARY CONTROLS, EXPATRIATE ASSISTANCE, ETC.) WHICH WE HAVE ALREADY THOROUGHLY
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9. WE RECOGNIZE THAT MUCH OF THE FOREGOING IS EITHER TOO FAMILIAR, OR PIE-IN-THE-SKY, AND CERTAINLY NOT ADDRESSED TO THE FULL RANGE OF POSSIBILITIES. NEVERTHELESS IT PROVIDES SOME GRIST, AND MAY PROVE HELPFUL IN PROVOKING SUGGESTIONS FROM YOUR EUROPEAN COUNTERPARTS.

10. NEW SUBJECT. WE ARE INFORMED THAT SENGHOR, IN SIDETALKS IN NEW YORK, HAS SAID HE DOES NOT RPT NOT FAVOR THE AFRICAN MUTUAL DEFENSE FORCE CONCEPT. IT WOULD SIMPLY NOT BE POSSIBLE IN THE CONTEXT OF THE OAU; TO TRY

IT OUTSIDE THE OAU WOULD SPLIT THE ORGANIZATION. HE DOES, HOWEVER, TEND TO FAVOR THE IDEA OF SUB-REGIONAL DEFENSE GROUPINGS, SUCH AS IN THE CEAO, BUT WOULD HOPE FOR EXTERNAL SUPPOFT FOR SUCH AN ARRANGEMENT. VANCE

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APPROVED BY: AF/C:LDJUNIOR

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R 130155Z JUN 78

FM SECSTATE WASHDC

TO AMEMBASSY BRUSSELS

C O N F I D E N T I A L STATE 141304

STADIS////////////////////////////////////

FOR DELEGATION

FOLLOWING REPEAT STATE 141304 SENT ACTION PARIS INFO KINSHASA
05 JUN 78

QUOTE C O N F I D E N T I A L STATE 141304

STADIS

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UNQUOTE VANCE

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
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Concepts: POLITICAL SETTLEMENT, GOVERNMENT REFORM, POLITICAL SITUATION
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Copy: SINGLE
Draft Date: 05 jun 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
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From: STATE
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780695/aaaadecf.tel
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Original Classification: CONFIDENTIAL
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Reference: 78 PARIS 17707
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Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2488215
Secure: OPEN
Status: NATIVE
Subject: REFORM PACKAGE
TAGS: MOPS, EFIN, SHUM, CG, US
To: PARIS
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/ba7d3d92-c288-dd11-92da-001cc4696bcc
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